

Message Text

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67

ACTION EUR-08

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FM AMEMBASSY MADRID

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AMEMBASSY BRUSSELS IMMEDIATE

USCINCEUR IMMEDIATE

C O N F I D E N T I A L MADRID 0501

LIMDIS

MOSCOW/BRUSSELS FOR THE SECRETARY'S PARTY

FROM MCCLOSKEY

E.O. 11652: GDS

TAGS: MARR, SP, US

SUBJECT: SPANISH BASE NEGOTIATIONS--JAN 22 SESSION

SUMMARY: LENGTHY NONSTOP SESSION JAN 22 MOVED US CLOSE TO AGREEMENT IN SEVERAL IMPORTANT RESPECTS, PARTICULARLY BECAUSE OF HELPFUL IMPETUS FROM MORNING MEETING AMBASSADORS STABLER AND MCCLOSKEY HELD WITH FOREIGN MINISTER AREILZA, COVERING THE NATO LINK, THE SSBN'S, THE TANKER DETACHMENT, AND THE TOTAL ASSISTANCE PACKAGE. AREILZA ACCEPTED IN PRINCIPLE LANGUAGE ON THE NATO LINK (SEE TEXT BELOW). WE STILL LACK AGREEMENT ON THE SSBN'S DEPARTURE AND THE RIGHT OF THE TANKER DETACHMENT TO REMAIN IN SPAIN THROUGH THE TERM OF THE AGREEMENT. AREILZA AND THE SPANISH DELEGATION WERE INFORMED THAT WE AGREE TO SUBMIT

THIS ACCORD TO THE SENATE AS A TREATY. AREILZA WILL TAKE THE TEXT AS IT REMAINS AT END OF TODAY TO THE SPANISH COUNCIL OF CONFIDENTIAL

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MINISTERS AND CORTES (PARLIAMENT) FOR CONSIDERATION FRIDAY.

AMBASSADOR MCCLOSKEY DEPARTS MADRID FOR BRUSSELS FRIDAY MORNING
TO BRIEF THE SECRETARY. END SUMMARY.

1. THE NATO LINK. IN MORNING MEETING WITH AMBASSADORS STABLER
AND MCCLOSKEY, FOREIGN MINISTER AREILZA ACCEPTED IN PRINCIPLE
THE FOLLOWING LANGUAGE FOR INSERTION AS PARAGRAPH 5 OF SUPPLE-
MENTARY AGREEMENT NO. 1 (THE COUNCIL): "FOR THE PURPOSE OF
OBTAINING THE MAXIMUM EFFECTIVENESS IN COOPERATION FOR WESTERN
DEFENSE, THE UNITED-STATES-SPANISH COUNCIL, AS ONE OF ITS BASIC
OBJECTIVES, WILL WORK TOWARD DEVELOPMENT OF APPROPRIATE
COORDINATION WITH THE NORTH ATLANTIC TREATY ORGANIZATION. IN
FURTHERANCE OF THIS PURPOSE, THE COUNCIL WILL ESTABLISH BY MUTUAL
AGREEMENT A COMMISSION FORMED BY MEMBERS OF THE TWO CONTRACTING
PARTIES WHICH SHALL PROPOSE TO THE COUNCIL SPECIFIC MEASURES TO
PROMOTE THE ESTABLISHMENT OF MEANINGFUL COORDINATION."

2. ROVIRA EXPRESSED THE HOPE THAT THE SECRETARY, DURING HIS VISIT
TO BRUSSELS, WOULD BE ABLE TO TAKE SOME SOUNDINGS WITH HIS NATO
COLLEAGUES ABOUT THIS LANGUAGE OF WHICH THE SPANISH GOVT COULD
BE APPRISED.

3. THE ASSISTANCE PACKAGE. AT SPANISH REQUEST, AMBASSADOR
MCCLOSKEY GAVE ROVIRA A LIST OF THE ASSISTANCE TO BE PROVIDED
UNDER THE AGREEMENT WHICH ILLUSTRATES HOW THE AGREEMENT MIGHT BE
PRESENTED HERE AS BEING OF A VALUE TO SPAIN GREATER THAN \$1
BILLION (BY ADDING TOGETHER THE MILITARY ASSISTANCE
AND NONMILITARY ASSISTANCE, INCLUDING EXIMBANK CREDITS). AN
ATTEMPT WAS ALSO MADE TO SUGGEST VALUES TO SPAIN WHICH MIGHT BE
ATTACHED TO ITEMS SUCH AS SHIP SALES AND BASE MAINTENANCE AND
IMPROVEMENTS. THE TOTAL OF MILITARY ASSISTANCE NOW OFFERED STANDS
AT \$735 MILLION, WITH ANNOUNCEMENT TODAY BY MCCLOSKEY TO ROVIRA THAT,
AS THE SINGLE REMAINING POSSIBILITY, WE WOULD BE ABLE TO INCREASE
THE AMOUNT DEVOTED TO TRAINING FROM \$5 MILLION TO \$10 MILLION IN AN
EFFORT TO MEET A SPANISH DESIRE THAT THE LEVEL OF THE PROGRAM
BE MAINTAINED IN THE FACE OF COST INFLATION. ROVIRA, FOR HIS
PART, ANNOUNCED A SPANISH DECISION TO INCLUDE REFERENCE TO
THE PROSPECTIVE \$450 MILLION EXIMBANK CREDITS IN THE LANGUAGE
OF SUPPLEMENTARY AGREEMENT NO. 2 (ECONOMIC COOPERATION), THUS
INDICATING AREILZA'S INTENTION TO COUNT THIS AS
PART OF THE ASSISTANCE PACKAGE.

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4. FACILITIES. THE SPANISH SIDE TABLED REVISED LANGUAGE FOR
SUPPLEMENTARY AGREEMENT NO. 6 (FACILITIES) CALLING FOR WITH-
DRAWAL OF THE SSBN'S WITHIN THREE YEARS FROM THE DATE OF
SIGNATURE, UNLESS THERE IS LATER AGREEMENT ON EXTENSION,
AND AUTHORIZING RETENTION OF A KC-135 TANKER DETACHMENT
AT ZARAGOZA (VICE ROTA, PER OUR REQUEST) BUT WITH THE
REQUIREMENT THAT IT DEPART SPAIN AT THE SAME TIME AS THE

SSBN'S. CONSIDERABLE DISCUSSION ON THESE POINTS HIGHLIGHTED AN APPARENT NEED FOR REFERENCE TO HIGHER AUTHORITY, AND AMBASSADOR MCCLOSKEY APPEALED FOR RECONSIDERATION BY THE SPANISH GOVT. ON THE SUBMARINES, ADMIRAL HANNIFIN SUGGESTED THAT OUR REQUIREMENTS COULD BE MET BY BEGINNING THE WITHDRAWAL OF THE SSBN'S ON 1 JULY 1979 AND FINISHING IT BEFORE 1 JANUARY 1980. GEN. GUTIERREZ-MELLADO'S RESPONSE TO THIS STRONGLY IMPLIED THAT THE SPANISH VIEW MIGHT CHANGE WERE THERE A SPECIFIC COMPENSATION PROPOSED FOR A SPANISH CONCESSION ALONG THESE LINES.

5. WITH RESPECT TO MINOR FACILITIES, THE SPANISH SIDE SUGGESTED THAT THESE BE LISTED IN A SEPARATE EXCHANGE OF NOTES, WHICH WE REGARD AS HELPFUL. WE STILL MUST OWRK OUT SOME DETAILS REGARDING WHICH OF THESE FACILITIES SHOULD BE ON LIST (ALL REMAIN AVAILABLE TO US, BUT SPANISH THINK NOT ALL EED BE LISTED), AS WELL AS LANGUAGE ON SUCH MATTERS AS PROTECTION OF OUR RIGHTS TO USE SPANISH AIR SPACE AND TERMS UNDER WHICH FACILITIES REVERT TO SPAIN. OTHER MATTERS WHICH REMAIN TO BE WORKED OUT BESIDES THOSE MENTIONED ABOVE ARE OF A LESSER ORDER, AND FURTHER WORKING SESSIONS BELOW THE PLENARY LEVEL WILL BE HELD BEFORE THE NEXT PLENARY MEETING ON FRIDAY, WHICH WILL BE CHAIRED FOR THE US SIDE AMBASSADOR STABLER. THUS, AT THE MOMENT WE HAVE AGREED TEXTS ON THE FRAMEWORK AGREEMENT (WITH SOME INACCURACIES IN THE SPANISH TRANSLATION PROBABLY INCORRECTABLE AT THIS LATE POINT IN TIME); SUBSTANTIAL ACCORD ON SUPPLEMENTARY AGREEMENT NO. 1 (THE COUNCIL), NOW THAT WE HAVE A TENTATIVE TEXT ON THE NATO RELATIONSHIP; FULL AGREEMENT EXCEPT FOR MINOR LAST MINUTE TEXTUAL CORRECTIONS ON SUPPLEMENTARY AGREEMENTS 2, 3, 4, AND 5; AND A SUBSTANTIAL NARROWING OF THE REMAINING GAPS ON SUPPLEMENTARY AGREEMENTS 6 & 7. STABLER

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